

## Message Text

CONFIDENTIAL

PAGE 01 BRASIL 02270 041307Z

50

ACTION ARA-20

INFO OCT-01 ISO-00 COA-02 L-03 H-03 DLOS-06 COME-00 DOTE-00

CG-00 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00

PM-07 INR-10 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 ABF-01 FS-01 OMB-01 TRSE-00 AID-20 EB-11 INT-08

DRC-01 /131 W

----- 082294

O 041240Z APR 74

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC IMMEDIATE 2596

INFO AMEMBASSY MEXICO CITY

AMCONSUL RIO DE JANEIRO

C O N F I D E N T I A L BRASILIA 2270

E.O. 11652: GDS

TAGS: EFIS, BR

SUBJECT: NEGOTIATIONS FOR MODIFICATION OR EXTENSION OF SHRIMP  
FISHING AGREEMENT

REF: STATE 64167

1. EMBASSY AGREES WITH CONSIDERATIONS DISCUSSED REFTEL REGARDING CURRENT CIRCUMSTANCES AFFECTING NEGOTIATIONS OF NEW SHRIMP AGREEMENT AND INTERPRETS MESSAGE AS REFLECTING FOLLOWING PRIORITIES: FIRST, IT IS NECESSARY TO OBTAIN SOME ARRANGEMENT -- EITHER EXTENSION OF EXISTING AGREEMENT OR A NEW AGREEMENT -- ASSURING US FISHING OPERATIONS FOR REMAINDER OF 1974 SEASON AFTER JUNE 30 EXPIRATION OF AGREEMENT EXTENSION; SECOND, WE SHOULD BE INVULNERABLE TO ANY GOB ACCUSATION THAT USG DOES NOT REMAIN INTERESTED IN AND IS NOT WILLING TO NEGOTIATE NEW AGREEMENT; AND THIRD, WE PREFER NOT TO UNDERTAKE ACTUAL NEGOTIATIONS ON A NEW AGREEMENT UNTIL AFTER CARACAS LOS MEETING.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BRASIL 02270 041307Z

2. ESSENTIAL QUESTION, IN EMBASSY'S VIEW, IS ONE OF TIMING

AND WHETHER WE SHOULD TAKE INITIATIVE AT THIS STAGE TO REMIND GOB OF OUR INTEREST OR WAIT UNTIL GOB INFORMS US THAT NEW ADMINISTRATION IS READY TO BEGIN FURTHER DISCUSSIONS ON NEW AGREEMENT. APPROACHING GOB RIGHT NOW, SOME TWO AND A HALF MONTHS BEFORE CARACAS MEETING, COULD WELL STIMULATE AFFIRMATIVE RESPONSE TO BEGIN NEGOTIATIONS AND, ASSUMING THEY COULD NOT BE COMPLETED BEFORE JUNE 30, WE MIGHT FIND OURSELVES FACING SOME OF THE UNDESIRABLE CIRCUMSTANCES MENTIONED PARA 3 REFTEL. WE BELIEVE THE BRAZILIANS WILL SEEK SUBSTANTIVE MODIFICATIONS IN A NEW AGREEMENT. ON THE OTHER HAND, DELAY OF A MONTH OR SO BEFORE RAISING WITH GOB EITHER NEGOTIATION OF A NEW AGREEMENT OR FURTHER EXTENSION OF EXISTING AGREEMENT WOULD MAKE MORE OBVIOUS THE NECESSITY FOR ANOTHER INTERIM SOLUTION AND FOR POSTPONING NEGOTIATIONS ON A NEW AGREEMENT UNTIL AFTER CARACAS MEETING.

3. WE DO NOT BELIEVE THAT SUCH A DELAY UNTIL MAY, ASSUMING GOB DOES NOT RAISE SUBJECT IN INTERIM, WOULD LEAVE US VULNERABLE TO ANY CHARGE THAT USG HAD NOT SHOWN INTEREST IN CONTINUANCE OF EXISTING AGREEMENT OR NEGOTIATION OF NEW ONE. AT TIME OF EXTENSION IT WAS UNDERSTOOD BY BRAZILIAN SIDE THAT USG REQUEST FOR NEGOTIATIONS WAS STILL ACTIVE AND WOULD BE CONSIDERED BY NEW GOVERNMENT. MOREOVER, JUST BEFORE NEW GOVERNMENT TOOK OFFICE, AMBASSADOR REITERATED OUR READINESS TO NEGOTIATE NEW AGREEMENT TO OUTGOING FONOFF SECRETARY GENERAL (STILL IN PLACE ASSISTING IN TRANSITION) WHO HAD ALREADY DISCUSSED SUBJECT WITH NEW FOREIGN MINISTER (BRASLIA 1694).

4. EMBASSY, THEREFORE, RECOMMENDS FOLLOWING LINE OF ACTION AS ALTERNATIVE TO LOW KEY INITIATIVE SUGGESTED REFTEL.: THAT WE NOT APPROACH GOB AT THIS TIME TO REPEAT REQUEST FOR NEGOTIATIONS. IF SUBJECT SHOULD COME UP IN CONVERSATIONS WITH GOB AT POLICY OR OPERATING LEVELS WE WOULD, OF COURSE, REAFFIRM OUR INTEREST IN CONCLUDING NEW AGREEMENT AND REITERATE USG HAS ALWAYS BEEN READY TO UNDERTAKE NEGOTIATIONS AND THAT WE HAVE BEEN AWAITING BRAZILIAN GOVERNMENT DECISION. AT TIME OF 6 MONTH EXTENSION OF AGREEMENT, EMBASSY WAS INFORMED THAT GOB WOULD NEED THIS TIME FOR FUNDAMENTAL DECISIONS TO BE MADE BY NEW GOVERNMENT ON LOS AND SHRIMP  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BRASIL 02270 041307Z

AGREEMENT (BRASILIA 8313). IF GOB DOES NOT DO ANYTHING BY EARLY OR MID-MAY, WE CAN APPROACH THEM AT THAT TIME TO STATE THAT THERE IS INSUFFICIENT TIME TO WORK OUT A NEW AGREEMENT, PARTICULARLY BECAUSE OF PREPARATIONS FOR LOS CONFERENCE, PROPOSE THAT GOVERNMENTS AGREE ON DATE TO INITIATE NEGOTIATIONS AFTER CARACAS MEETING, AND SUGGEST THAT A FURTHER 6 MONTH EXTENSION IS NECESSARY AS AN INTERIM SOLUTION.

5. THIS RECOMMENDATION RESTS ON PREMISE THAT IN THE ABSENCE OF NEW AGREEMENT, GOB WILL BE WILLING TO EXTEND EXISTING AGREEMENT FOR REMAINDER OF 1974 SEASON. IN EMBASSY'S VIEW ONLY FACTOR THAT COULD UNDERMINE ABOVE APPROACH WOULD BE NONPAYMENT BY JUNE 30 OF FEES DUE TO GOB. THE SOONER THOSE FEES CAN BE PAID THE BETTER CLIMATE WE WILL HAVE FOR WORKING OUT A SATISFACTORY ARRANGEMENT.  
CRIMMINS

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SHELLFISH, TREATY TERMINATION, LAW OF THE SEA, FISHING AGREEMENTS, NEGOTIATIONS, MEETINGS, LICENSES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 APR 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974BRASIL02270  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740075-1110  
**From:** BRASILIA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740468/aaaackhp.tel  
**Line Count:** 123  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION ARA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 64167  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 SEP 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09 SEP 2002 by boyleja>; APPROVED <06 FEB 2003 by GolinoFR>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NEGOTIATIONS FOR MODIFICATION OR EXTENSION OF SHRIMP FISHING AGREEMENT  
**TAGS:** EFIS, BR, US  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005